Transportation Security Administration

U.S. Department of Homeland Security
Transportation Security Administration
6595 Springfield Center Drive
Springfield, Virginia 20598

EMERGENCY AMENDMENT

NUMBER	EA 1546-26-01
SUBJECT	Passenger Attestation Verification
EFFECTIVE DATE	November 16, 2026
EXPIRATION DATE	February 16, 2027
CANCELS AND SUPERSEDES	Not Applicable
APPLICABILITY	Foreign air carriers regulated under 49 C.F.R. § 1546.101
AUTHORITY	49 C.F.R. § 1546.105(d) and 49 U.S.C. § 114(m)
LOCATION(S)	All Last Point of Departure Airports

PURPOSE AND GENERAL INFORMATION

The Transportation Security Administration (TSA) is issuing this Emergency Amendment (EA), in accordance with 49 Code of Federal Regulations (C.F.R.) Part 1546, to support Federal government efforts to protect the United States from the Bundibugyo species of Ebolavirus, which causes Bundibugyo virus disease (BVD).

Beginning in May 2026, the Centers for Disease Control and Prevention (CDC) issued a series of Orders suspending entry of certain persons from the Democratic Republic of the Congo (DRC), Uganda, and South Sudan. While the United States Government has been successful in identifying individuals with flight manifest and itinerary information that can indicate a nexus to the DRC within the previous 21 days, there are challenges identifying all in-scope travelers. On July 31 and September 22, 2026, TSA supported CDC's requirements by issuing an Information Circular (most recently revised on September 22, 2026) recommending that foreign air carrier assist the public in adhering to the restrictions imposed by the CDC on passengers by providing a message on the restrictions through their reservations systems.

As a temporary measure to support the United States government's response to the outbreak of Ebola virus disease in the DRC, on October 22, 2026, the CDC issued an Order requiring an attestation from every person boarding a flight to the United States from any foreign country and confirming that the person has not been in the DRC in the preceding 21 days (CDC Attestation Order).[1] On October 28, 2026, the Department of Transportation's Office of Aviation Consumer

[1] For purposes of this EA, this term specifically applies to the following Order, and any subsequent amendments, as issued by the CDC: *Centers for Disease Control and Prevention (CDC) Department Of Health And Human Services*

Protection (OACP), issued an enforcement policy based on the increasing spread of Ebola disease, stating that it would not take action against an airline for declining to accept a medical certificate or for adhering strictly to CDC/DHS travel directives for individuals traveling from the DRC, Uganda, or South Sudan.[2] The purpose of these requirements is to preserve human life; prevent the introduction, transmission, and spread of the Ebola virus into the United States; and preserve the health and safety of crew members, passengers, airport personnel, and communities. These protections are necessary because Ebola has the potential to have cascading public health, economic, and national security consequences. CDC noted that the introduction of this disease into the United States is heightened by the virus's incubation period, which can extend up to 21 days, allowing infected persons to travel internationally while they are asymptomatic, and that the virus is therefore unlikely to be detected through routine, symptom-based screening measures. In its enforcement policy, OACP stated that there are no easily implementable measures on a commercial flight that will prevent the transmission of Ebola in a closed aircraft cabin.[3]

The CDC Attestation Order creates a Federal legal requirement for each person boarding a flight to the United States to attest prior to boarding that he or she has not been present within the DRC in the last 21 days. An individual who refuses to provide the attestation, or provides false information on the attestation form, is in violation of Federal law and may be subject to denial of boarding, removal from the aircraft, and/or civil/criminal penalties. While the CDC Attestation Order imposes requirements on foreign air carriers to provide and collect attestation forms, TSA will focus its civil enforcement authority on individuals who interfere with the foreign air carrier's ability to comply with these requirements, provide false information, or attempt to circumvent the requirements in this EA, as a violation of 49 C.F.R. § 1540.103 and/or § 1540.105(a)(1), as applicable. TSA will coordinate with the CDC and its other Federal partners to monitor and enforce compliance with these requirements.

Any change in the temporary public health measures necessary to address this threat will be at the direction of the CDC. The requirements in this EA will automatically be sunset with any rescission or revocation of the CDC Attestation Order. This EA does not supersede or replace any requirements or authorities of other Federal agencies.

DEFINITIONS

CDC Attestation Order means the Order available at *https://www.cdc.gov/port-health/legal-authorities/attestation-order.html* and any implementing instructions issued by the CDC.

All other terms in this EA have the same definitions as used in the CDC Attestation Order and related instructions.

(HHS) Notice and Order Under Sections 361, 365, 368, & 369 of the Public Health Service Act (42 U.S.C. 264, 268, 270, & 271) and 42 Code of Federal Regulations 71.20, 71.31(b), & 71.32(b) Requirement for Attestation by All Persons Arriving in the United States From Any Foreign Country and Controlled Free Pratique for Airlines And Other Aircraft Operators Confirming That Such Persons Have Not Been In The Democratic Republic Of The Congo in the Past 21 Days.

[2] *See* Notice of Enforcement Policy, issued October 28, 2026, available at: https://www.transportation.gov/sites/dot.gov/files/2026-10/DOT%20Ebola%20Enforcement%20Notice%20-%20October%2028%202026.pdf.

[3] *Id.*

ACTIONS REQUIRED

For all flights into the United States, including those transiting through the United States,[4] foreign air carriers must:

A. Comply with the CDC Attestation Order.

B. For any person on a flight covered by the CDC Attestation Order who creates a disruption, such as during the check-in or boarding process, based on a refusal to comply with the attestation requirements, or for whom the foreign air carrier has reason to believe the information provided may be false, the foreign air carrier must:

   1. Submit the following information to TSA for each passenger:

      a. Person's full name;

      b. Airline name and scheduled flight number(s); and

      c. Scheduled departure and arrival airports.

   2. Provide additional available information regarding the incident.

   3. Report the required information by calling the Transportation Security Operations Center (TSOC) at 1-866-655-7023 (for callers from the 50 states in the United States, Canada and Puerto Rico) or 1-703-563-3240 (for all other callers), no later than 12 hours from the time of the incident.

C. Provide the current U.S. Government-approved message through reservation systems to all persons booking international travel to, through, or from the United States to advise them of Ebola-related travel restrictions. TSA will provide this approved messaging on HSIN.

ACKNOWLEDGMENT OF RECEIPT

The foreign air carrier must immediately provide written confirmation of receipt of this EA to its International Industry Representative (IIR).

DISSEMINATION REQUIRED

The foreign air carrier must immediately disseminate the information in this EA to the appropriate corporate senior management and security management representatives at the locations listed in this EA.

[4] The requirements in this EA do not apply to overflights through U.S. airspace.

APPROVAL OF ALTERNATIVE MEASURES

In accordance with 49 C.F.R. § 1546.105(b), the foreign air carrier must immediately notify its IIR, as appropriate, if the foreign air carrier is unable to implement any of the measures in this EA, or in any TSA-approved alternative measure. The foreign air carrier may submit proposed alternative measures and the basis for submitting those measures to its IIR.

David P. Cummins
Administrator